

Eddie Baza Calvo Governor

> RAY TENORIO Lieutenant Governor

## -Office of the Governor of Guam.

August 10, 2015

Honorable Judith T. Won Pat, Ed.D. Speaker I Mina'trentai Tres Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Madame Speaker:

Transmitted herewith is Substitute Bill No. 151-33 (COR) "AN ACT TO AMEND SUBSECTION (a), (b) AND (j) OF § 1512.3 ARTICLE 5, CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE REFUNDING OF GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2007 SERIES A AND GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2009 SERIES A AND RELATED MATTERS, INCLUDING THE APPLICATION OF SAVINGS TO BE ACHIEVED THEREFROM." which was signed into law on July 31, 2015, as Public Law 33-60.

Senseramente,

EDDIÉ BAZÁ CALVO

33-15-0733 Office of the Speaker Judich L. Won Pat, Fd.D.

Received By:

0733





P.O. Box 2950 • Hagatna, Guam 96932



## I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 151-33 (COR), "AN ACT TO AMEND SUBSECTIONS (a), (b) AND (j) OF § 1512.3 OF ARTICLE 5, CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE REFUNDING OF GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2007 SERIES A AND GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2009 SERIES A AND RELATED MATTERS, INCLUDING THE APPLICATION OF SAVINGS TO BE ACHIEVED THEREFROM," was on the 31<sup>st</sup> day of July 2015, duly and regularly passed.

Date:

Public Law No. 33-60

## I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

Bill No. 151-33 (COR)

As substituted and amended on the Floor.

Introduced by:

1

Dennis G. Rodriguez, Jr.
R. J. Respicio
T. R. Muña Barnes
V. Anthony Ada
Frank F. Blas Jr.
FRANK B. AGUON, JR.
Brant T. McCreadie
Tommy Morrison
James V. Espaldon

AN ACT TO AMEND SUBSECTIONS (a), (b) AND (j) OF § 1512.3 OF ARTICLE 5, CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE REFUNDING OF GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2007 SERIES A AND GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2009 SERIES A AND RELATED MATTERS, INCLUDING THE APPLICATION OF SAVINGS TO BE ACHIEVED THEREFROM.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that under current market conditions, all or a portion of the outstanding
- 4 Government of Guam General Obligation Bonds, 2007 Series A (2007 Bonds) and
- 5 all or a portion of the outstanding Government of Guam General Obligation Bonds,
- 6 2009 Series A (2009 Bonds) can be refunded with Government of Guam Business
- 7 Privilege Tax Bonds, with significant savings for the General Fund.

Therefore, it is the intent of *I Liheslaturan Guåhan* to authorize a transaction that would assist in facilitating the financial sustainability and flexibility of the government of Guam by taking advantage of present fávorable market conditions.

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It is, further, the intent of *I Liheslaturan Guåhan* that there will be no borrowing for new capital improvements with the refunding of the 2007 Bonds and the 2009 Bonds, but rather that the projected net cash flow savings that would be achieved from the refunding of the 2007 Bonds and the 2009 Bonds be appropriated from the General Fund and applied toward capital improvements relating to the Guam Memorial Hospital Authority and other health related matters.

# Section 2. Authorization of Refunding of General Obligation Bonds, 2007 Series A and General Obligation Bonds, 2009 Series A.

§ 1512.3(a) of Article 5, Chapter 1, Title 5, Guam Code Annotated, is hereby *amended* to read as follows:

- "(a) Authorization of Issuance of Bonds. *I Maga'lahen Guåhan* is authorized to issue four (4) series of bonds of the government of Guam, as provided in this Section, in an aggregate principal amount *not to exceed* Three Hundred Forty-Three Million Seven Hundred Thousand Dollars (\$343,700,000) plus such principal amount as may be necessary for the purposes of the refunding of Government of Guam General Obligation Bonds, 1993 Series A, as provided in and subject to the conditions of Paragraph (3) of this Subsection (a), and plus such principal amount as may be necessary for the purposes of the refunding of Government of Guam General Obligation Bonds, 2007 Series A and Government of Guam General Obligation Bonds, 2009 Series A, as provided in and subject to the conditions of Paragraph (4) of this Subsection (a), to provide the following:
  - (1) For the first bond series, in the following order of priority:

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(A) up to One Hundred Ninety-Eight Million Dollars (\$198,000,000) for payment of unpaid income tax refunds plus interest to include for 2010 and prior;

- Set-aside for Tax Refunds for Humanitarian (i) Purposes. Of the total amount of proceeds available to issue tax refund payments, the sum of Twenty Million Dollars (\$20,000,000) shall be set aside and appropriated to the Department of Revenue and Taxation for the purpose of paying tax refunds for humanitarian purposes. The provisions of this Section shall supplement other guiding provisions of law regarding the processing of emergency tax refund payments. Requests submitted for the following humanitarian purposes shall qualify to be this Million processed from Twenty Dollars (\$20,000,000) set-aside:
  - (aa) off-island medical treatment, inclusive of the need to purchase medication; or death of a family member, within two (2) degrees of consanguinity;
  - (bb) delinquent billing payments owed to the Guam Power Authority, the Guam Waterworks Authority, the Guam Housing and Urban Renewal Authority, and the Judiciary of Guam, which have become delinquent due to financial hardships;
  - (cc) delinquent loan payments owed to the Guam Housing and Urban Renewal Authority,

1	which have become delinquent due to financial
2	hardships; and
3	(dd) delinquent loan payments owed to
4	legally qualified and licensed lenders, which have
5	become delinquent due to financial hardships. For
6	the purposes of this Section, a request for tax
7	refunds shall be submitted by the taxpayer to the
8	Director of Revenue and Taxation. All such
9	requests are subject to the review and approval of
10	the Director.
11	(ii) Twenty Million Dollars (\$20,000,000) for
12	the payment of cost of living allowance to certain retired
13	government of Guam employees pursuant to the case
14	known as Rios v. Camacho;
15	(iii) Twenty-Six Million Four Hundred
16	Thousand Dollars (\$26,400,000) for payments owed to
17	the Government of Guam Retirement Fund for the Guam
18	Department of Education and the Guam Memorial
19	Hospital Authority principal and interest pursuant to
20	Public Law 28-38, as amended by Public Law 31-74; and
21	(iv) if no alternate source of funding is available,
22	for the payment of health insurance premiums for Fiscal
23	Year 2012.
24	(2) For the second bond series:
25	(A) no less than Twenty-Five Million One Hundred
26	Thousand Dollars (\$25,100,000) for payments owed to the
27	Government of Guam Retirement Fund for the Guam

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Department of Education, the Guam Memorial Hospital Authority, and the Health Insurance Bailout Agreement of FY 2011 principal and interest pursuant to Public Law 28-38, as amended by Public Law 31-74, such that the sums owed to the GGRF by the government of Guam pursuant to Public Law 28-38, as amended, *shall* be extinguished in its entirety;

- (B) the remaining balance of bond proceeds such that the debt to the GGRF identified in Item (2)(A) of this Subsection (a) is paid, *shall* be used, in any amount, for any of the following:
  - (i) the design, construction, re-construction, rehabilitation, maintenance, renovation of government of Guam or Guam Department of Education-owned school facilities, and/or the procurement and preventive maintenance of school buses. A "school facility" shall mean school campus facilities, including any structure or structures, together with all ancillary facilities, including parking facilities, utilities, infrastructure and equipment associated with providing the educational or related services required by the Guam Department of Education, and may include an existing school facility being rehabilitated; and/or
  - (ii) the payment of unpaid income tax refunds for tax year 2011; and/or
  - (iii) if no alternate source of funding is available, the payment of health insurance premiums for Fiscal Year 2012.

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For the third bond series, to fund an escrow to pay (3) principal, interest and redemption price of Government of Guam General Obligation Bonds, 1993 Series A and to pay expenses relating to the authorization, sale and issuance of the bonds, including, without limitation, printing costs, costs of reproducing documents, credit enhancement fees, underwriting, legal, feasibility, financial advisory and accounting fees and charges, fees paid to banks or other financial institutions providing credit enhancement, costs of credit ratings and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds; provided, however, that bonds may not be issued for this purpose unless (A) all obligation of the government to pay debt service on, and the redemption price of, the bonds being refunded shall be discharged concurrently with the issuance of the refunding bonds; (B) thereafter, the refunded bonds shall be payable solely from and secured solely by the escrow established for such purpose; (C) the present value of debt service on the refunding bonds shall be at least two percent (2%) less than the present value of debt service on the bonds being refunded, inclusive of all fees, for bond counsel and bond underwriters and other costs of issuance; and (D) the issuance of the refunding bonds shall not result in any increase in the aggregate amount of the government's outstanding "public indebtedness" as that term is used in 48 USC § 1423a (§ 11 of the Organic Act of Guam).

(4) For the fourth bond series, to fund an escrow or otherwise to pay principal, interest and redemption price of all or a portion of the Government of Guam General Obligation Bonds, 2007 Series A and the Government of Guam General Obligation Bonds,

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2009 Series A, to capitalize interest on the refunding Business Privilege Tax Bonds in an amount to ensure the General Fund is made whole in the current or following fiscal year due to timing of debt service requirements but in an amount not to exceed one percent (1%) of refunding proceeds, and to pay expenses relating to the authorization, sale, and issuance of the bonds, including without limitation, printing costs, costs of reproducing documents, credit enhancement fees, underwriting, legal, feasibility, financial advisory and accounting fees and charges, fees paid to banks or other financial institutions providing credit enhancement, costs of credit ratings and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds; provided, however, that bonds may not be issued for this purpose unless (A) all obligation of the government to pay debt service on, and the redemption price of, the bonds being refunded shall be discharged concurrently with the issuance of the refunding bonds; (B) thereafter, the refunded bonds shall be payable solely from and secured solely by the escrow established for such purpose; and (C) the present value of debt service on the refunding bonds shall be at least two percent (2%) less than the present value of debt service on the bonds being refunded, inclusive of all fees, for bond counsel and bond underwriters and other costs of issuance.

- (5) For the first and second bond series, such amount as may be needed to capitalize and pay from bond proceeds interest on the bonds due, accruing or required to be set aside in Fiscal Years 2012 and 2013.
- (6) Expenses incurred in connection with the issuance of such bonds not already included in an existing appropriation for or the

regular budget of any government agency or instrumentality or public corporation providing any service in connection with the issuance of such bonds; provided, however, that bonds may *not* be issued in an amount that would cause a violation of the debt limitation provisions of 48 USC § 1423a (§ 11 of the Organic Act of Guam).

(7) I Maga'lahen Guåhan shall utilize the 2011 Real Property Tax Assessment Roll as certified by the Board of Equalization in accordance with § 24518 of Chapter 24, Title 11, Guam Code Annotated, in calculating the amount available for future debt obligation under the Debt Limit (Ceiling) for the bond issuance authorized in this Subsection."

#### Section 3. Terms and Conditions of Bonds.

§ 1512.3(b) of Article 5, Chapter 1, Title 5, Guam Code Annotated, is hereby *amended* to read as follows:

"(b) Terms and Conditions Determined by Certificate or Indenture. The terms and conditions of the bonds shall be as approved by *I Liheslaturan Guåhan*, and as determined by *I Maga'lahen Guåhan* by the execution of a certificate or indenture authorizing the issuance of the bonds, prior to the issuance of the bonds; provided, however, that such terms and conditions *shall* be consistent with this Section; that the first and second series of the bonds *shall* mature *not later than* thirty-five (35) years after their date of issuance, *shall* bear interest at such rates and be sold for such price or prices as shall result in a yield to the bondholders that does *not* exceed six and one half percent (6.5%) per annum, *shall* require interest only payments for Fiscal Years 2012, 2013 and 2014, and *shall not* require bond principal payments until after such fiscal years; that the third series of the bonds *shall* mature *not later than* December 31, 2018, and *shall* bear interest

at such rates and be sold for such price or prices as shall result in the present value of debt service on the third series of the bonds being at least two percent (2%) less than the present value of debt service on the bonds being refunded, using the yield on the third series of the bonds as the discount rate; and that the fourth series of the bonds *shall* mature *not later than* November 15, 2039, *shall not* be used to fund any new money projects, and *shall* bear interest at such rates and be sold for such price or prices as shall result in the present value of debt service on the fourth series of the bonds being at least two percent (2%) less than the present value of debt service on the bonds being refunded, using the yield on the fourth series of the bonds as the discount rate."

#### Section 4. Use of Anticipated Savings.

A new Item (1) is hereby *added* to § 1512.3(b) of Article 5, Chapter 1, Title 5, Guam Code Annotated, to read as follows:

"(1) Use of Funds Saved From Fourth Series. Beginning Fiscal Year 2016, the savings achieved by the government of Guam to the General Fund at or above the target referenced in Subsection (a) due to the refunding of the Government of Guam General Obligation Bonds, 2007 Series A and the Government of Guam General Obligation Bonds, 2009 Series A by the fourth series of bonds, an amount equal to the resulting reduction in debt service payments relating to the refunded Government of Guam General Obligation Bonds, 2007 Series A and the Government of Guam General Obligation Bonds, 2009 Series A, *shall*, to the extent practical, be allocated from the General Fund and subject to an appropriation by *I Liheslaturan Guåhan* toward capital improvements relating to the Guam Memorial Hospital Authority and other health related matters. The Bureau of Budget and Management Research (BBMR) *shall* be tasked to track and manage the

savings achieved by this fourth series refunding and allocate such savings pursuant to this Subsection, and reflect the savings and allocation in the executive branch submission of its budget request to *I Liheslaturan Guåhan* each fiscal year. The funds allocated herein *shall* be in addition to the annual budget allocation and budgeted appropriation levels provided to the Guam Memorial Hospital Authority."

### Section 5. Authorization of Use of Proceeds for Refunding.

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A new Item (4) is hereby *added* to § 1512.3(j) of Article 5, Chapter 1, Title 5, Guam Code Annotated, to read as follows:

The proceeds from the sale of the fourth bond series shall be used and are hereby appropriated to (i) fund an escrow to pay principal, interest and redemption price of Government of Guam General Obligation Bonds, 2007 Series A and Government of Guam General Obligation Bonds, 2009 Series A, or otherwise to pay in full such 2007 Bonds and 2009 Bonds; (ii) fund capitalized interest on the refunding Business Privilege Tax Bonds in an amount to ensure the General Fund is made whole in the current or following fiscal year due to timing of debt service requirements, but in an amount not to exceed one percent (1%) of refunding proceeds; and (iii) pay expenses relating to the authorization, sale and issuance of the bonds, without limitation, printing costs, costs of reproducing including, documents, credit enhancement fees, underwriting, legal, feasibility, financial advisory and accounting fees and charges, fees paid to banks or other financial institutions providing credit enhancement, costs of credit ratings, and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds.

The Guam Economic Development Authority (GEDA) *shall* receive *no more than* Four Hundred Thousand Dollars (\$400,000) as a bond service

1	fee relative to the issuance of the bonds authorized by this Section. The fee
2	to be paid to GEDA shall be from the savings made available to the General
3-	Fund resulting from the refunding of the Government of Guam General
4	Obligation Bonds, 2007 Series A and the Government of Guam General
5	Obligation Bonds, 2009 Series A."
6	Section 6. Severability. If any provision of this Act or its application to
7	any person or circumstance is found to be invalid or contrary to law, such
8	invalidity shall not affect other provisions or applications of this Act that can be
9	given effect without the invalid provision or application, and to this end the
10	provisions of this Act are severable.